

Tempe City Council

Harry E. Mitchell Government Center
Tempe City Hall – City Council Chambers
31 East Fifth Street, Tempe, Arizona
Virtual meeting option also available
Thursday, February 9, 2023 - 4:00 PM



REVISED

WORK STUDY SESSION AGENDA

Members of the City Council may attend virtually or by electronic means.

Legal Advice: If necessary, the City Council may vote to recess or adjourn to executive session for the purpose of obtaining legal advice from the Council's attorney on any matter listed on the agenda pursuant to A.R.S. § 38-431.03(A)(3).

Visit www.tempe.gov/CouncilMeetingInfo for public viewing and attendance information.

Members of the public who attend the meeting physically are asked to maintain distance between other parties and masks are optional for all attendees, per City of Tempe policy. Alternatively, members of the public may attend the meeting virtually through Cisco Webex by visiting www.tempe.gov/CouncilMeetingInfo for more information. Council meetings can also be watched in real time via Cox Cable Channel 11 and at www.tempe.gov/tempe11.

AGENDA

1. CALL TO ORDER

2. CALL TO THE AUDIENCE

The City Council welcomes public comment at this time for the Issue Review Session and Committee of the Whole Items on this Work Study Session agenda. There is a three-minute time limit per speaker.

3. ISSUE REVIEW SESSION

3A. Sky Harbor Airport Comprehensive Asset Management Plan Overview
(Presentation added)

3B. Street and Park Renaming Committee Update

4. CALL TO THE AUDIENCE

The City Council welcomes public comment at this time for the Committee of the Whole Items on this Work Study Session agenda. There is a three-minute time limit per speaker.

5. COMMITTEE OF THE WHOLE

5A. Items Ready for City Council Direction or Status Update

5B. Council Committees in Progress - Updates as Needed

5B1. Human Services and Community Safety

5B2. Sustainability and Economic Vitality

5B3. Workforce Readiness and Livable Communities

6. FUTURE AGENDA ITEMS

Members of the City Council may request that an agenda item be added to a future Issue Review Session. In accordance with the Open Meeting Law, there should be no discussion on the item, other than to clarify the request.

6A. Issue Review Session Future Agenda Items

7. ANNOUNCEMENTS FROM THE MAYOR AND/OR CITY MANAGER

The Mayor and/or City Manager may make announcements regarding current events that are not on the agenda. No discussion or legal action will be taken regarding these announcements.

8. ADJOURNMENT

The next scheduled Work Study Session is February 23, 2023.

According to the Arizona Open Meeting Law, the City Council may only discuss matters listed on the agenda. The City of Tempe endeavors to make all public meetings accessible to persons with disabilities. Special assistance can be provided for sight and/or hearing impaired persons at public meetings. To accommodate attendees with allergies, breathing conditions, or multiple chemical sensitivities, please do not smoke or wear scented products when attending this meeting. To request an accommodation to participate in the City Council meeting, please contact the City Clerk's Office with 72 hours' notice to ensure availability at (480) 350-4311 (voice), 7-1-1 (Relay users), or clerk@tempe.gov.

REVISED

SKY HARBOR AIRPORT COMPREHENSIVE ASSET MANAGEMENT PLAN OVERVIEW

Tempe City Council
Work Study Session

February 9, 2023



PHX DVT BYR

ARIZONA'S ECONOMIC ENGINE

\$106M Daily



1,200+
Aircraft arrive
and depart

120,000
Passengers each day



**Nonstop
International Flights
\$3.4 Billion/year**

More than



57,000 Jobs

RECENT DEVELOPMENTS



PHX

Southwest

GRAND OPENING - EIGHTH CONCOURSE AT TERMINAL 4

DATE

FRIDAY JUNE 17, 2022

BOARDING TIME

10 A.M. - 12 P.M.

TERMINAL

TERMINAL 4, NEW D CONCOURSE (GATES D9-18)



NEW TERMINAL CONCESSIONS

UPTOWN
Phoenix

eegee's

SAPPHIRE
LOUNGE
BY THE CLUB

Chick-fil-A

Sip
COFFEE & BEER

PEDAL HAUS
PH
BREWERY

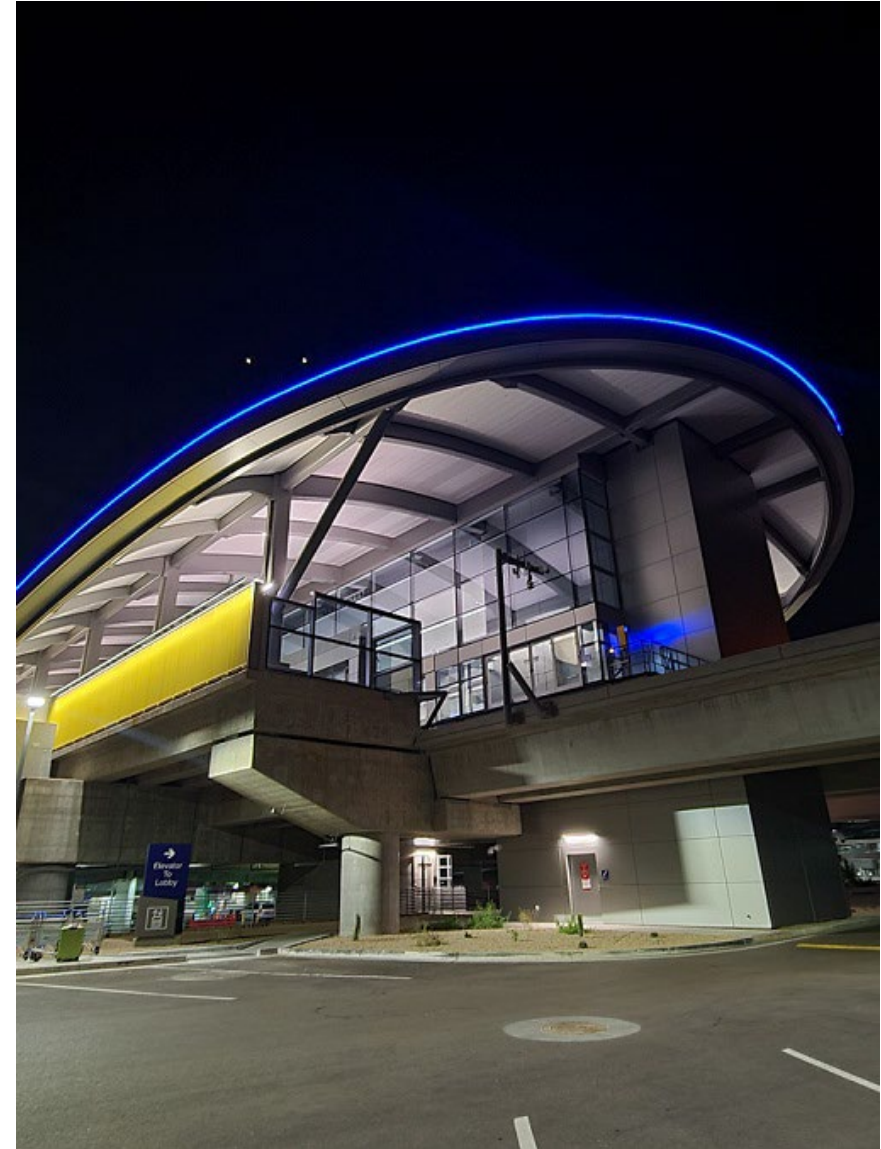
Bobby's
BURGERS
by Bobby Flay

berrydivine
ACAI BOWLS

INMOTION



RECENT DEVELOPMENTS



ALL ABOARD!

THE PHX SKY TRAIN®
IS OPENING
TO THE RENTAL
CAR CENTER.

BOARD AT THE 24TH STREET
PHX SKY TRAIN® STATION
AT 24TH STREET AND BUCKEYE.



JOIN PHOENIX MAYOR KATE
GALLEGO AND MEMBERS OF
THE PHOENIX CITY COUNCIL
TO TAKE THE FIRST RIDE.

DECEMBER 2022

ALSTOM HENSEL PHELPS
Plan. Build. Manage.
GANNETT FLEMING LEA#ELLIOTT WEITZ

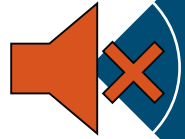


“One of the very best qualities and most significant competitive advantages of Sky Harbor is that it’s right at the very center of our region right next to downtown, but that also means that land is a little bit scarce. Instead of growing larger, we have to grow smarter.”

- Congressman Greg Stanton
Press Event, October 4, 2022



BACKGROUND



1989 – Master Plan adopted, widespread community concerns with north runway concept



2015 – Airfield Safety Enhancement study identifies need for cross-field taxiway



2019 – CAMP adopted, extensive stakeholder process resulting in 20-yr plan & \$6B capital program

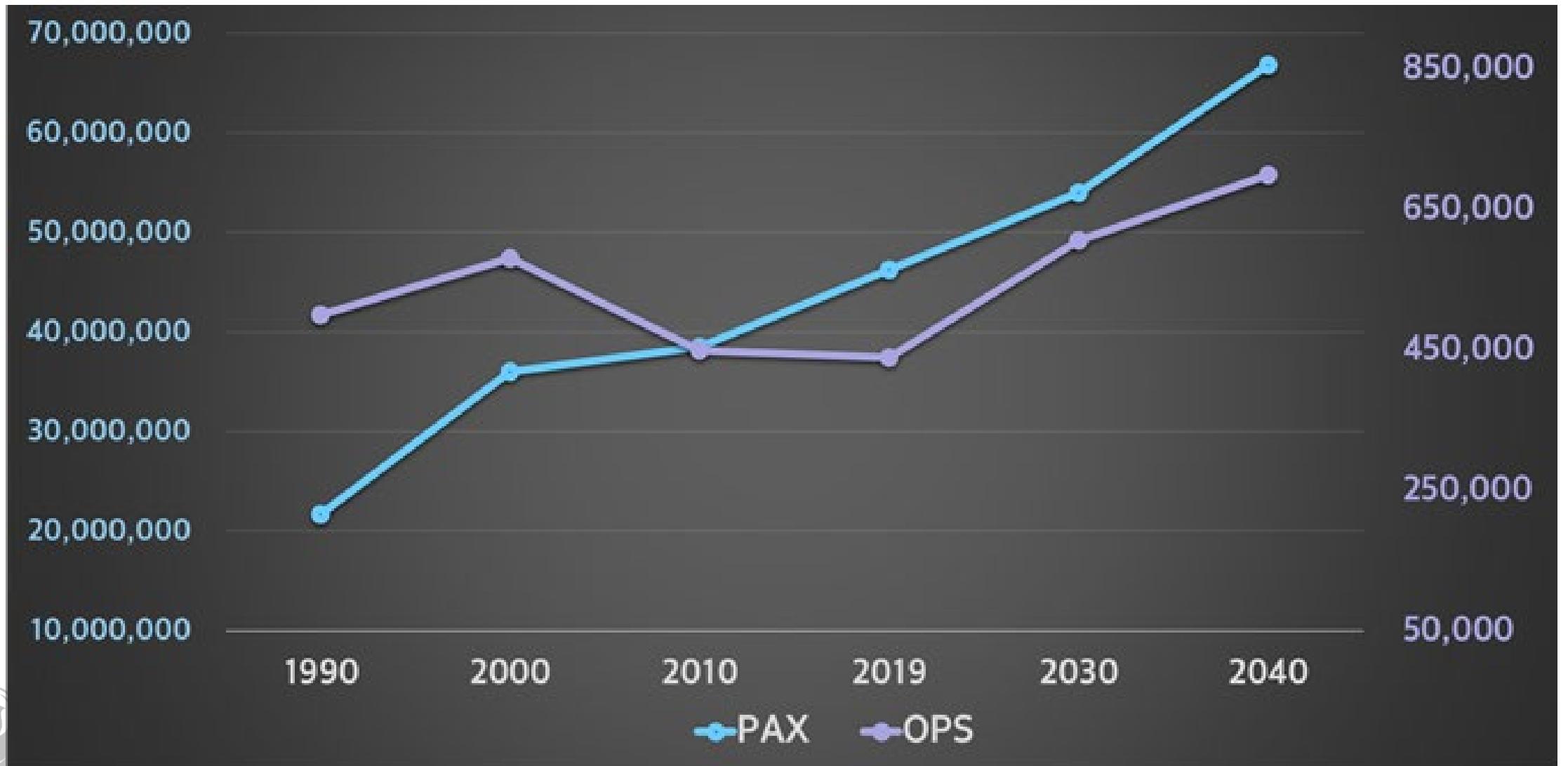


2020 – COVID critically impacts passenger demand



2022 – Passenger demand returns to forecast levels; CAMP Implementation Plan Developed

FORECAST: PASSENGERS VS OPS



STAKEHOLDER ENGAGEMENT

2019 CAMP

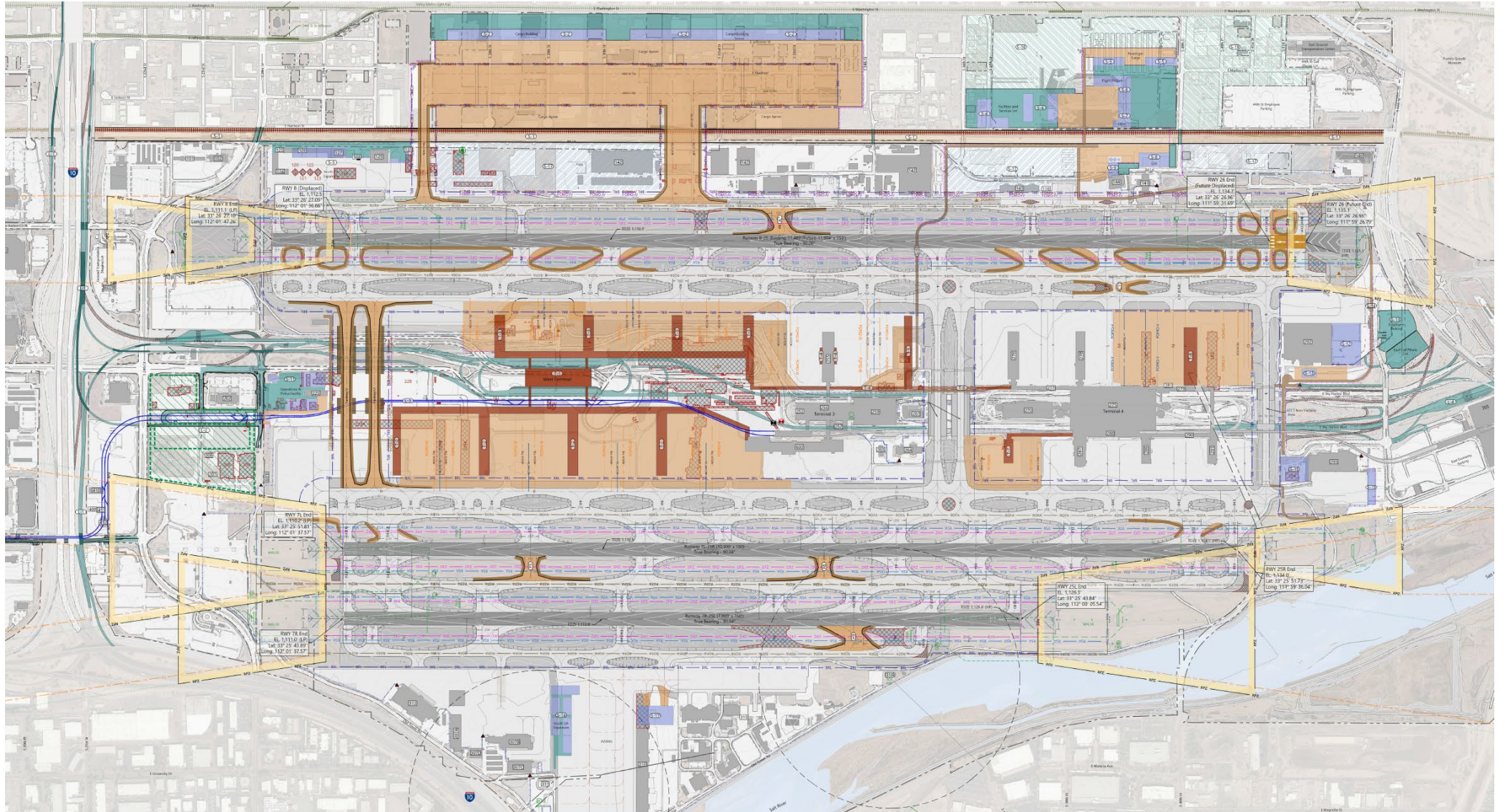
- 30 in person meetings over a 3-year planning period
- Comprehensive focus
- Engagement included:
 - City of Tempe staff
 - City of Tempe residents
 - City of Tempe businesses

2022 CAMP

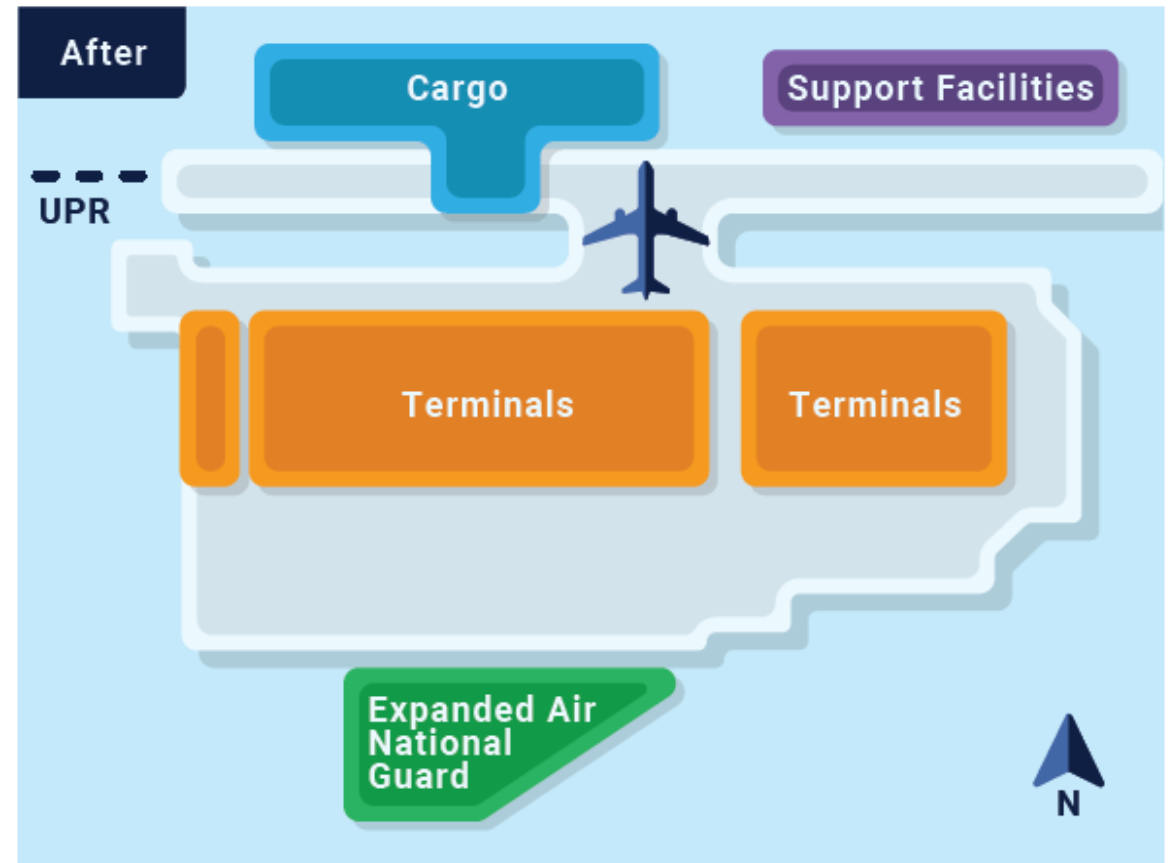
- 30 virtual meetings over a 1-year planning period
- Focus on airline and community stakeholder issues
- Engagement included:
 - City of Tempe staff
 - City of Tempe residents



2019 CAMP MAJOR ISSUES



2019 CAMP MAJOR ISSUES



The impact of COVID-19 on aviation




28 January 2021

The latest *Aviation: Benefit Beyond Borders* report makes clear the devastating impact the coronavirus pandemic has had on the air transport industry.



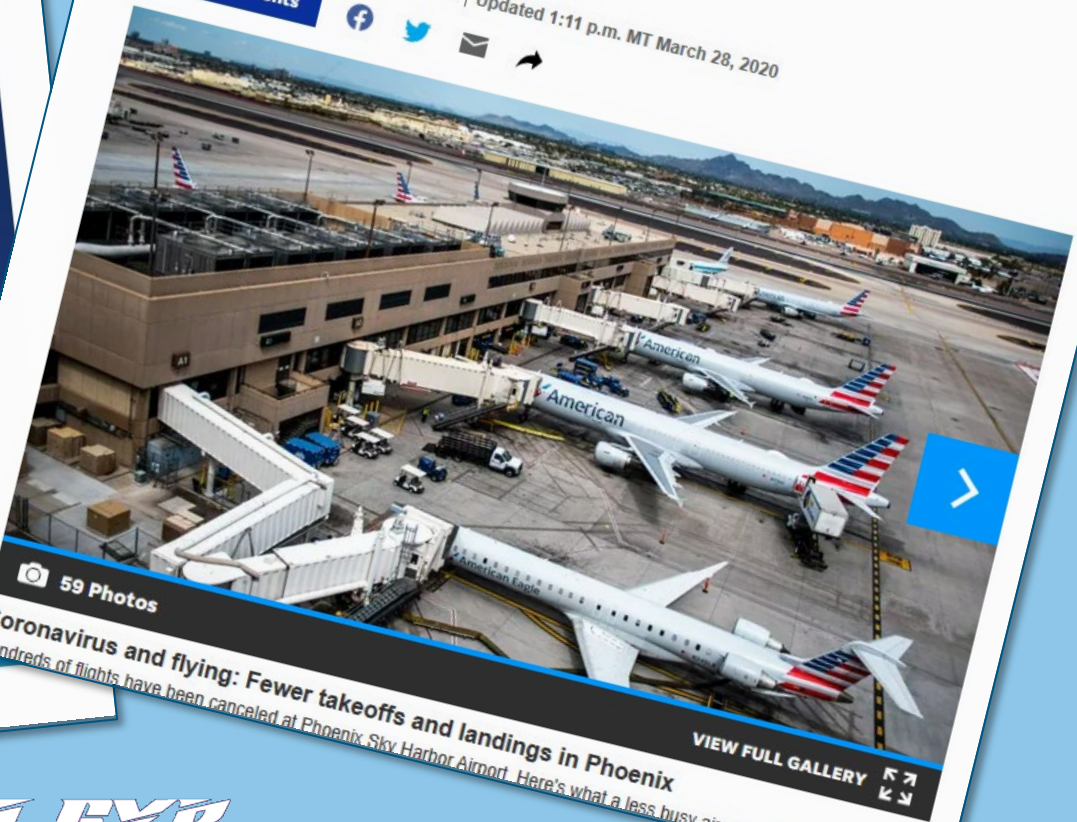
PHX DVT BYR


Coronavirus has tanked air travel at Sky Harbor Airport. Here are the shocking numbers

 **Melissa Yeager**
Arizona Republic

Published 3:08 p.m. MT March 27, 2020 | Updated 1:11 p.m. MT March 28, 2020

[View Comments](#)



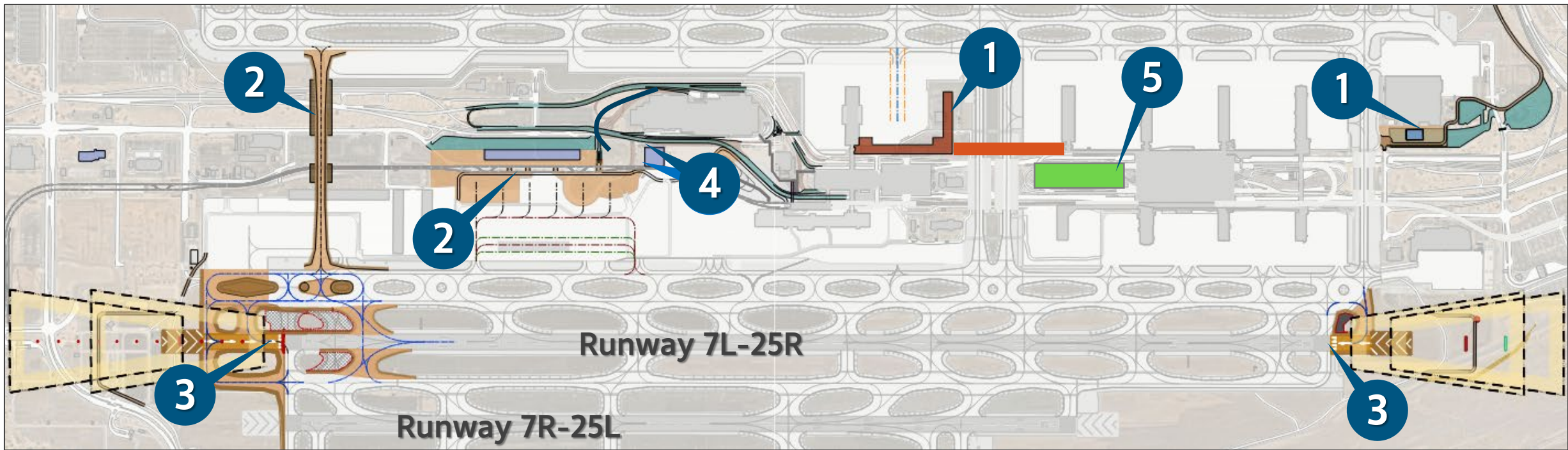
 59 Photos

Coronavirus and flying: Fewer takeoffs and landings in Phoenix
Hundreds of flights have been canceled at Phoenix Sky Harbor Airport. Here's what a less busy airport looks like.

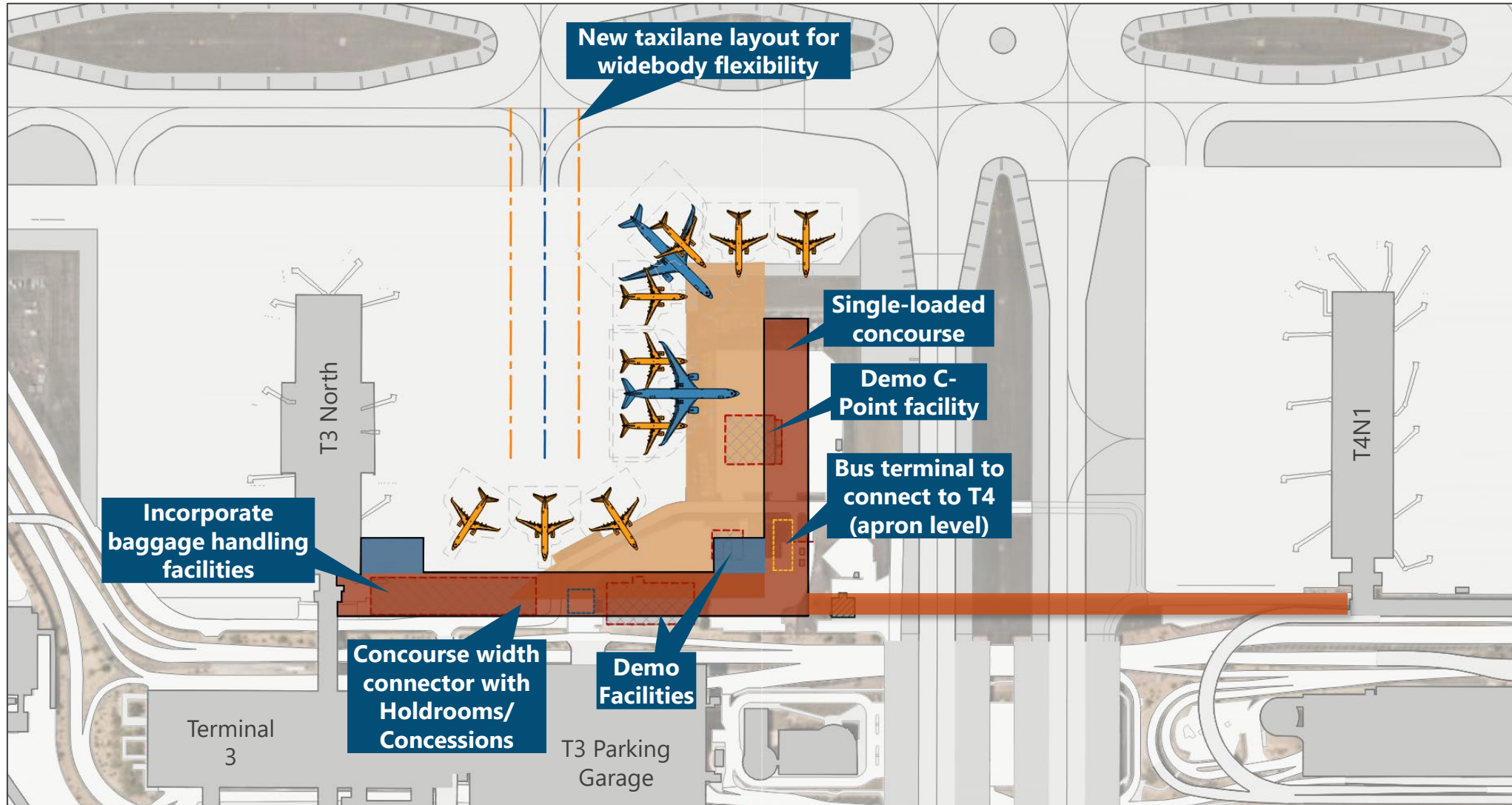
[VIEW FULL GALLERY](#)

2022 CAMP UPDATE - CURRENT PLANNING

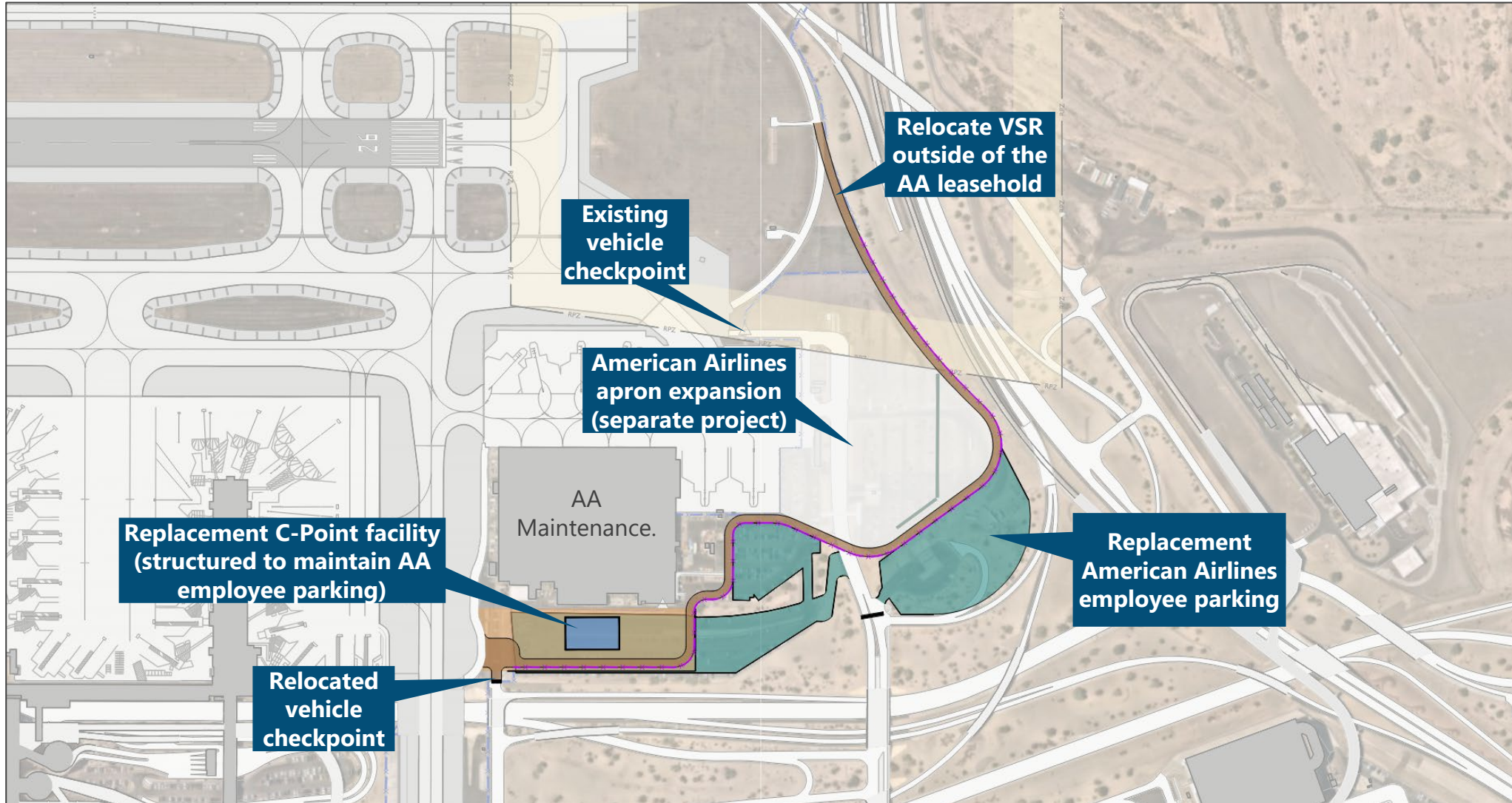
- 1. T3N2, T4 connector and enabling projects
- 2. Taxiway U and enabling projects
- 3. Potential Runway 7L-25R extension
- 4. Westbound Sky Harbor Blvd improvements
- 5. T4 Hotel



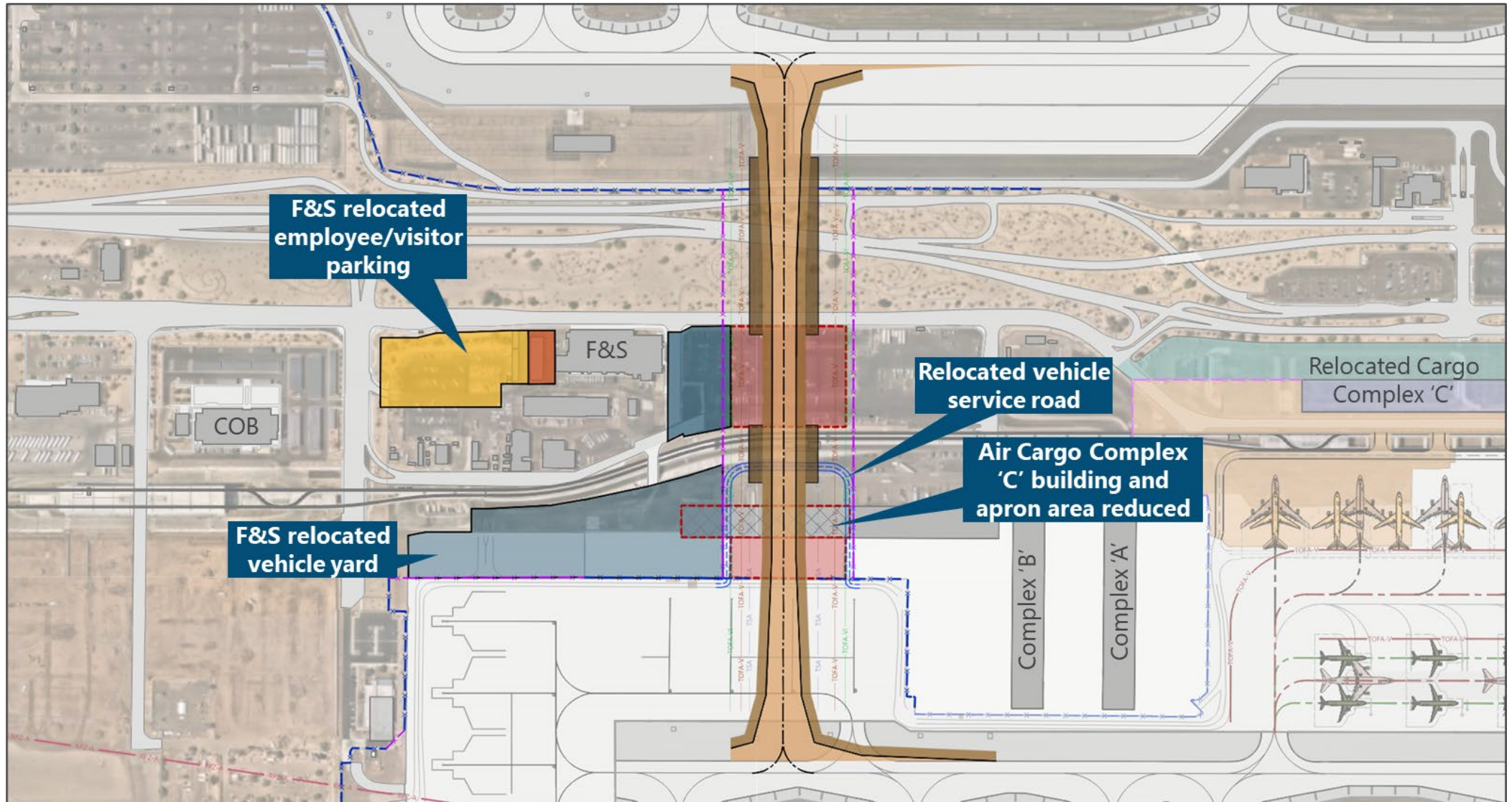
1A. NEW NORTH CONCOURSE (T3)



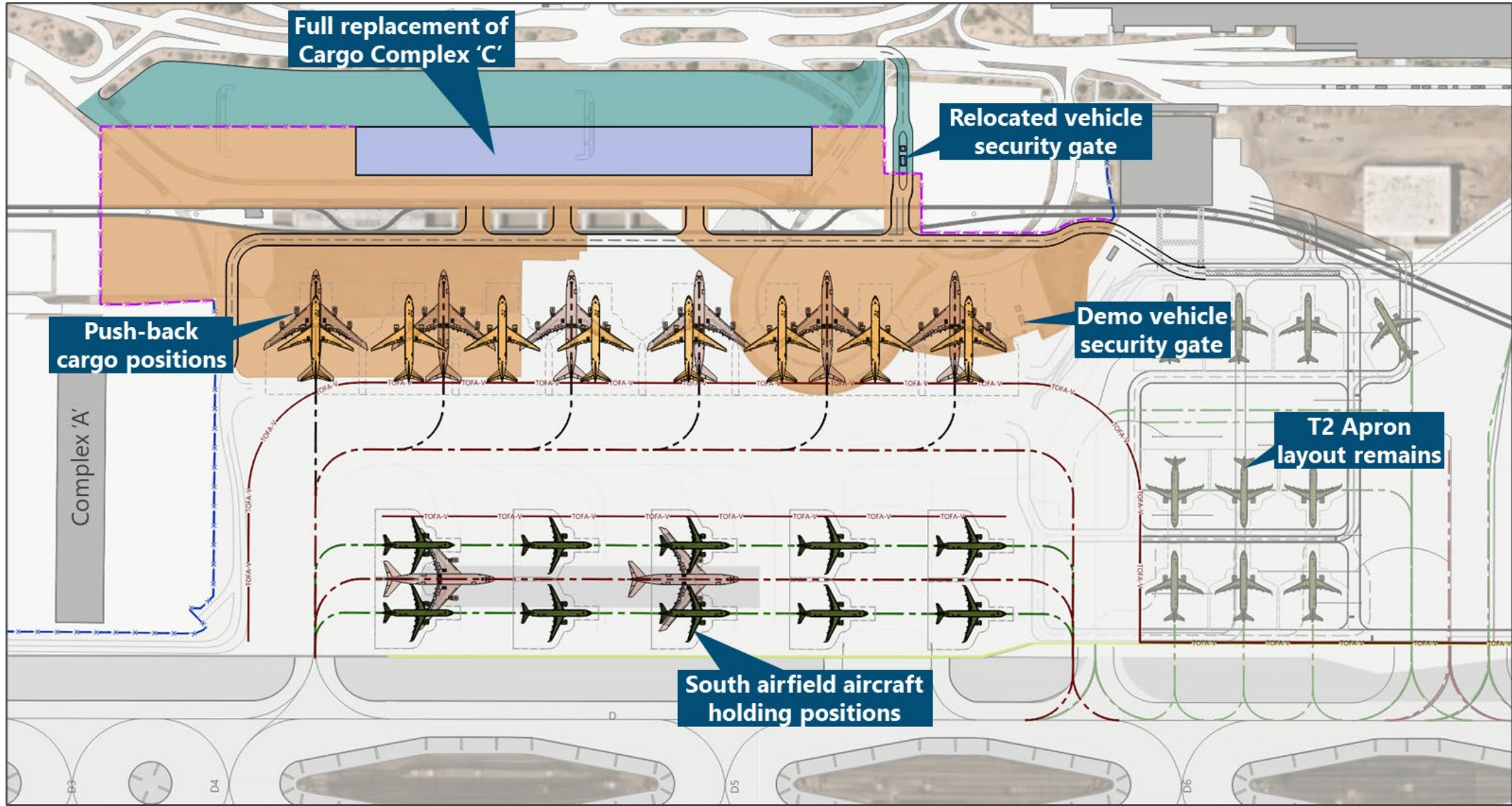
1B. AIRLINE SORT FACILITY RELOCATION



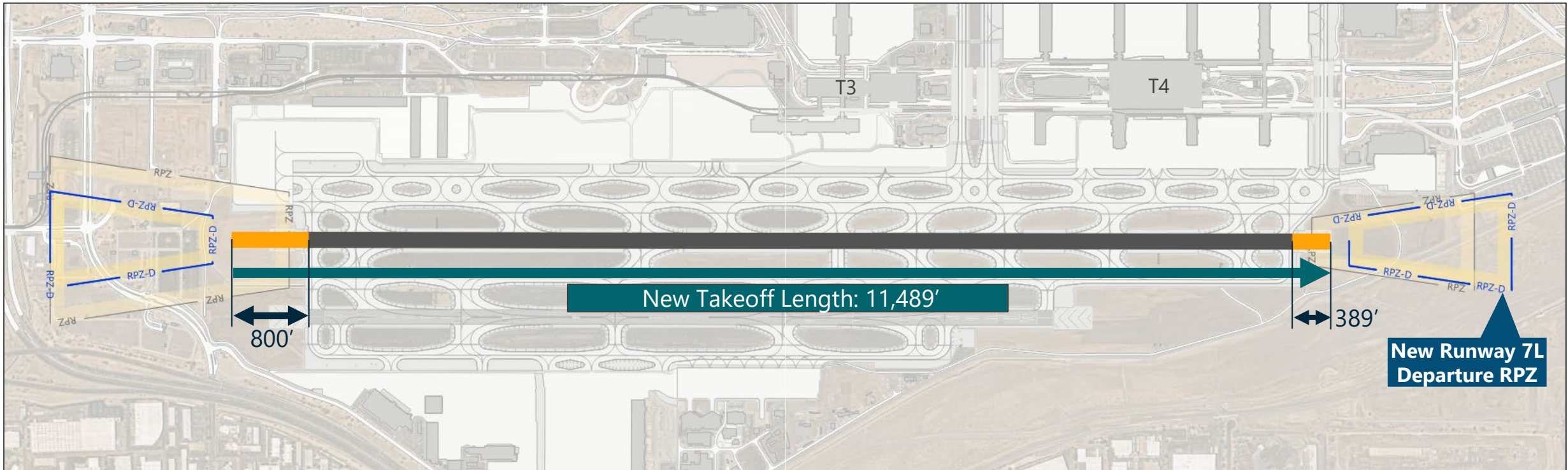
2A. CROSSOVER TAXIWAY "U"



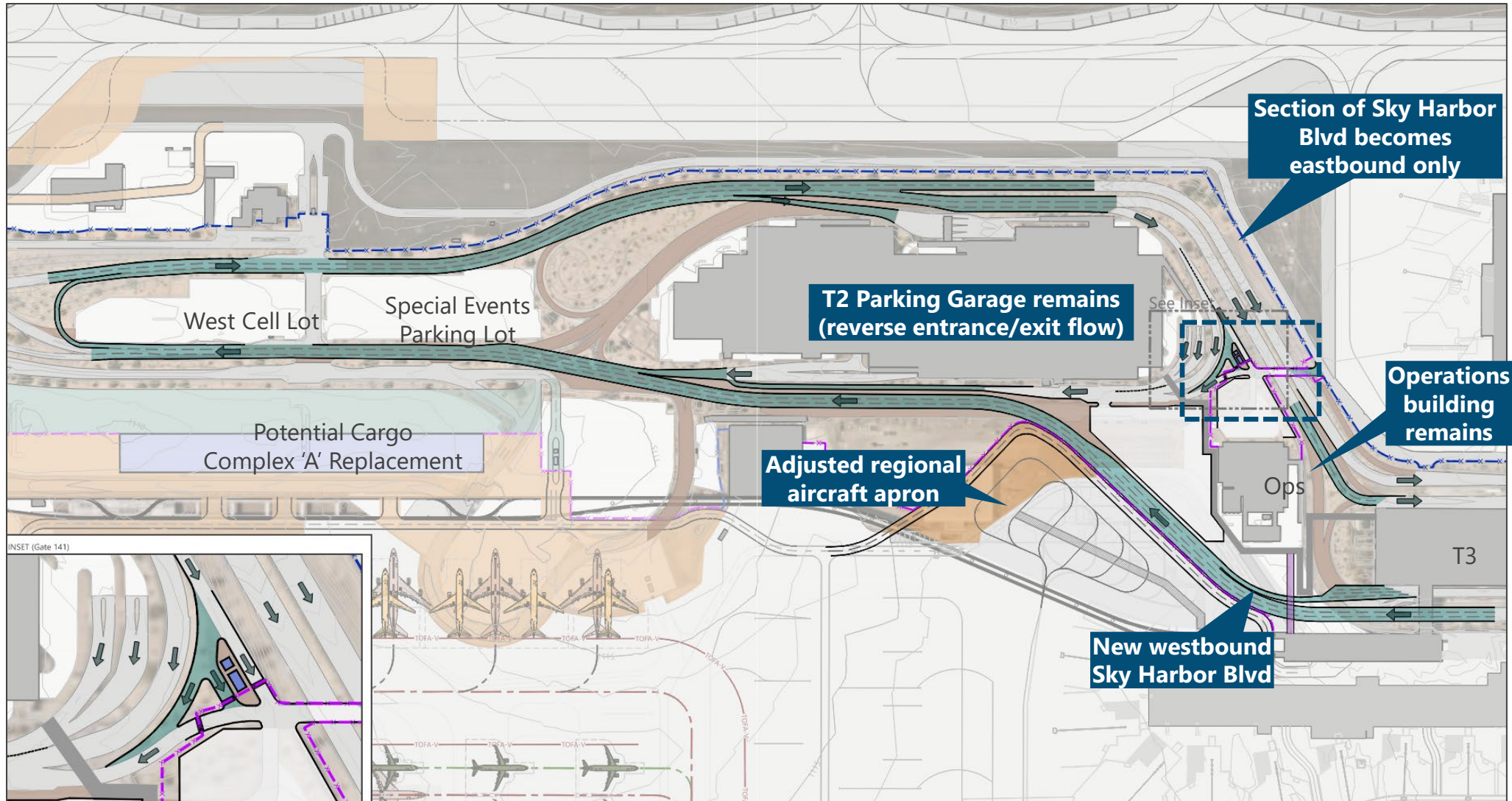
2B. WEST CARGO RELOCATION



3. CENTER RUNWAY EXTENSION



4. SKY HARBOR BLVD IMPROVEMENTS



5. TERMINAL HOTEL

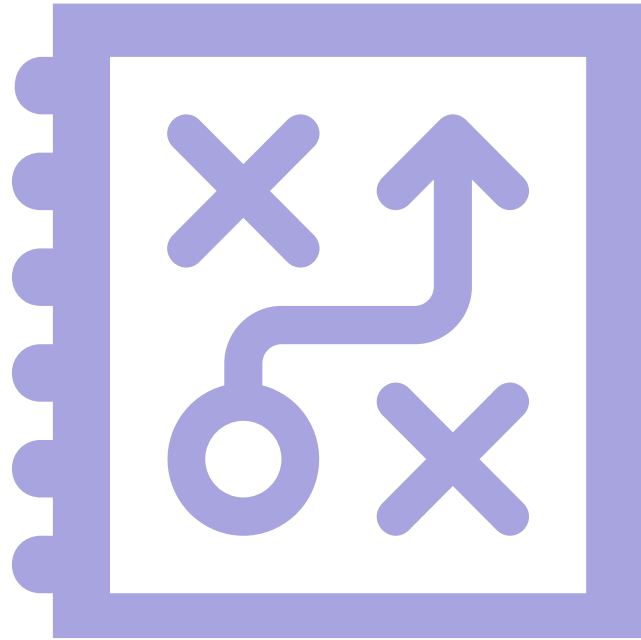


NEXT STEPS

Project	Environmental Processing	Additional Study
T3N2/ Connector	Subject of ongoing environmental assessment	
Taxiway U	Subject of ongoing environmental assessment	
Runway Extension	Likely requires EIS	Airfield delay analysis
Sky Harbor Blvd	Exempt (unless AIP used)	Roadway modeling
T4 Hotel	Likely requires categorical exclusion	Architectural feasibility



REQUEST



Tempe support of near-term airport safety and efficiency projects



Ongoing dialogue and collaboration with Tempe stakeholders



THANK YOU



PHX PHOENIX SKY HARBOR
INTERNATIONAL AIRPORT

America's Friendliest Airport®



MEMORANDUM – ISSUE REVIEW SESSION



TO: Mayor and Council
THROUGH: Andrew Ching, City Manager, (480) 350-8575
FROM: Madalaine McConville, Management Fellow
DATE: 2/9/2023
SUBJECT: Street and Park Renaming Committee Update

AGENDA ITEM: 3B

PURPOSE:

At the October 21, 2021 Work Study Session, Tempe City Council directed the renaming of several city parks and streets named for individuals who, historical records show, were members of a local Ku Klux Klan chapter in the 1920s.

Hudson Lane, Laird Streets, and Hudson, Harelson and Redden parks bear the names of now-deceased community leaders who the city discovered to have been dues-paying members of the KKK's Butte Klan No. 3 in the Tempe area. Tempe's research was conducted by Tempe History Museum staff using records from the Arizona Historical Society and Phoenix Public Library.

Initially, Hudson Drive was also designated for renaming but further research conducted by the Tempe History Museum staff after the Oct. 21, 2021 Work Study Session found that Hudson Drive was not named for an individual affiliated with the KKK, so it was removed from the list.

Additionally, last June, the Tempe Elementary School District renamed three schools bearing some of the associated names. Gililand Middle School will be named Geneva Epps Mosely Middle School, Hudson Elementary will be named Joseph P. Spracale Elementary School, and Laird School will be named Cecil Shamley School. All were previously employed at Tempe Elementary in different capacities, but all had a great impact on the school and education in Tempe.

RECOMMENDATION OR DIRECTION REQUESTED:

The Street and Park Ad Hoc Renaming Committee voted to forward the following recommendations for Council action: Romo-Jones Street (for Adolfo Romo and Joaquina Jones), to replace West Laird Street; Michelle Brooks-Totress Park, to replace Redden Park; Parque de Sotelo-Soza, to replace Hudson Park; Mary & Moses Green Park, to replace Harelson Park; Thomas Lane (for Maggie and Theodore Thomas), to replace Hudson Park; and Ragsdale Street (for Lincoln Ragsdale), to replace East Laird Street.

Subsequent to the closure of the committee, we received an alternative suggestion by a direct descendent of the Sotelo and Soza families. Instead of combining the family's names for Parque de Sotelo-Soza to replace Hudson Park. The alternative is to instead have Parque de Soza replace Hudson Park, and identify the original 160-acre Sotelo Ranch as Rancho de Sotelo a Special Recognition Area to honor both families appropriately.

CITY COUNCIL STRATEGIC PRIORITY AND RELATED PERFORMANCE MEASURE:

N/A

BACKGROUND INFORMATION:

Stakeholder/Public Outreach - A public forum was opened from September 22, 2022 to November 30, 2022. Postcards were also sent to impacted residents to facilitate their feedback and notify them of the open public forum. There were also opportunities for citizens to provide public comment during committee meetings. Public input was also provided via email and council communicators. Staff members also attended various stakeholder meetings throughout the process to get additional feedback.

FISCAL IMPACT or IMPACT TO CURRENT RESOURCES:

Fiscal impact will include costs to change the streets and parks names and reimbursing impacted residents for costs relating to their street's names changing. Staff is working on a reimbursement process for impacted residents and finalizing the budgetary impacts for changing the streets and parks names. Additionally, there are no impacted businesses on the three streets. Please see the "Next Steps" attachment for additional information.

ATTACHMENTS:

1. ATTACHMENT 1 - STREET AND PARK RENAMING COMMITTEE UPDATE PRESENTATION.PDF
2. ATTACHMENT 2 - NEXT STEPS.PDF

Street & Park Renaming Committee Update

February 9, 2023



Overview



- October 21, 2021, Work Study Session, City Council direction to rename the following streets and parks names:
 - Hudson Lane
 - West and East Laird Streets
 - Hudson Park
 - Harelson Park
 - Redden Park
- Tempe Elementary School District renamed three schools bearing some of the same associated names



Advisory Committee Members

- Andrew Ching – Chair
- Hannah Moulton Belec – Neighborhood Advisory Commission
- JoAn Cooks – African American Advisory Committee
- Kim Dartez – African American Advisory Committee
- Neil Giuliano – At-Large
- Julie Kent – At-Large
- Mel Kessler – At-Large
- Phil Kraft – Veterans Commission
- Lauren Kuby – At-Large
- Shereen Lerner – Parks, Recreation, Golf, and Double Butte Cemetery Advisory Board
- Teri Metros – Library Advisory Board
- Jerry McPherson – At-Large
- Will Ortega – Human Relations Commission
- JC Porter – Transportation Commission
- Al Quihuis – Tempe Tardeada advisory group
- Isabel Ruiz – Los Vecinos
- Justin Stewart – Arts and Culture Commission
- Monica Trejo – Tempe Elementary School Board
- Sjaahn Washington – Youth Advisory Commission
- Reylynn Williams – Four Southern Tribes Cultural Resource Working Group



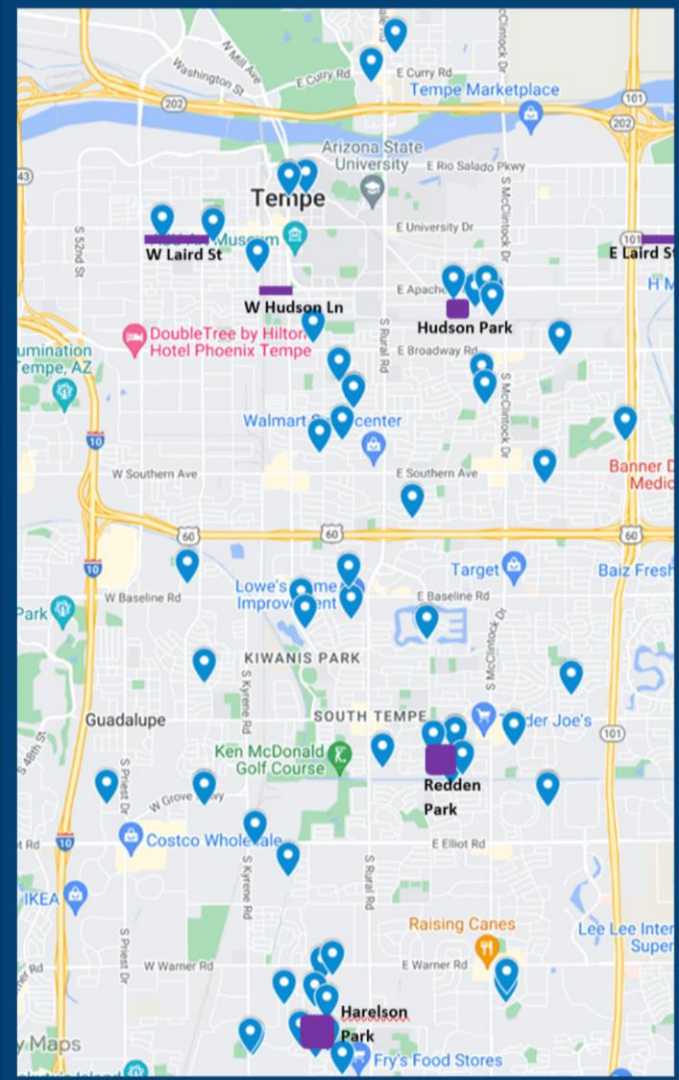
Process

- Committee members appointments - August 2022
- Four Committee meetings
 - September 30, 2022
 - October 18, 2022
 - December 7, 2022
 - December 14, 2022
- Public Forum – Open September 22 through November 30, 2022
- Postcard sent to impacted residents (3,115) – Early November
- Additional Public Outreach – (Four Southern Tribes, Committee members outreach to community)



Public Input

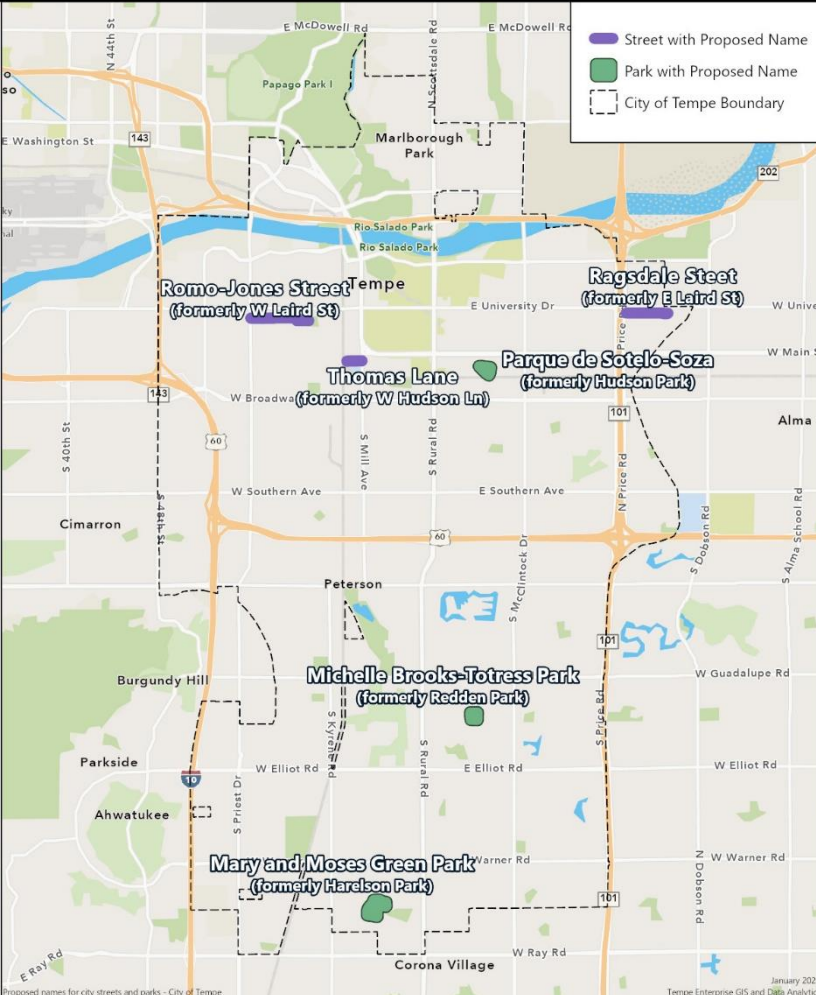
- Public Forum- 203 Responses (93 registered)
 - 66 Inside Tempe
 - 27 Outside Tempe
- Public Comment at Meetings
- Council Communicators/Direct Emails
- Stakeholder Meetings





Committee Sorting Process

- 200+ Different Names Received
 - Names include; plants, Tempe pioneers, political figures, civil rights activists, different family members of current parks and streets names, etc.
- Narrowing down the names
 - 2 Criteria- People who have died and took a restorative approach
 - Committee members forwarded top 10 names and discussed their top options at the December 7th meeting
 - Decided on 6 names, and 4 alternates for future consideration



Proposed Renamings



- Romo-Jones Street (Adolfo Romo and Joaquina Jones), to replace West Laird Street
- Michelle Brooks-Totress Park, to replace Redden Park
- Parque de Sotelo-Soza, to replace Hudson Park
- Mary & Moses Green Park, to replace Harelson Park
- Thomas Lane (Maggie and Theodore Thomas), to replace Hudson Lane
- Ragsdale Street (Lincoln Ragsdale), to replace East Laird Street



Michelle Brooks-Totress Park

- Community activist, philanthropist, and long-time Tempe resident
- Instrumental in bringing Juneteenth Celebration and the Crown Act to Tempe
- Membership on African American Advisory Committee for 14 years, also served as the Chair
 - Worked to provide scholarships for Tempe High School Students
- Collaboration on the *African American Experience in Tempe*
- Served as a Tempe Troop Leader for both Boys and Girls Scouts of America
- Provided education to the community as a member of the Metro Sun Chapter of the National Council of Negro Women



Michelle Brooks-Totress in 2021

Romo-Jones Street (for Adolfo Romo and Joaquina Jones)



- Latino pioneer family
- Married (Joaquina kept her maiden name)
- Education segregation lawsuit plaintiffs in the 1925 Romo v Laird lawsuit against the Tempe Elementary School District
 - A judge rules the school must admit Hispanic Children
 - The case set precedent that would ultimately benefit children of all races

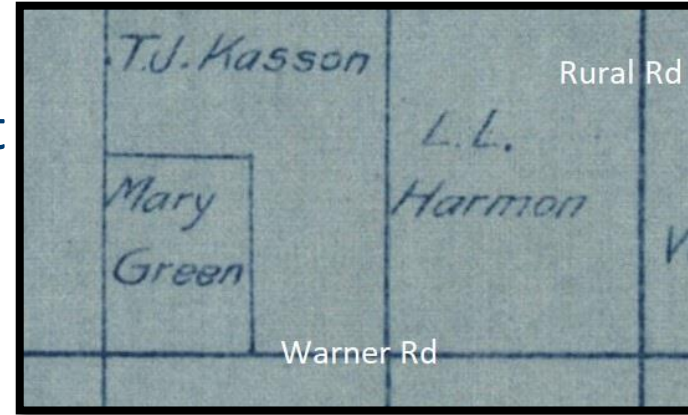


Adolfo Romo as a young man

Mary and Moses Green Park



- African American pioneer family
- First African American landowners in what is now Tempe
- Mary Green homesteaded 160 acres near northwest corner of modern Rural and Warner Roads in 1888
- Three of Mary's children (and their families) lived in Tempe – Moses, Ada and Fred
- Moses and Fred were farmers/ranchers in Tempe and Chandler districts

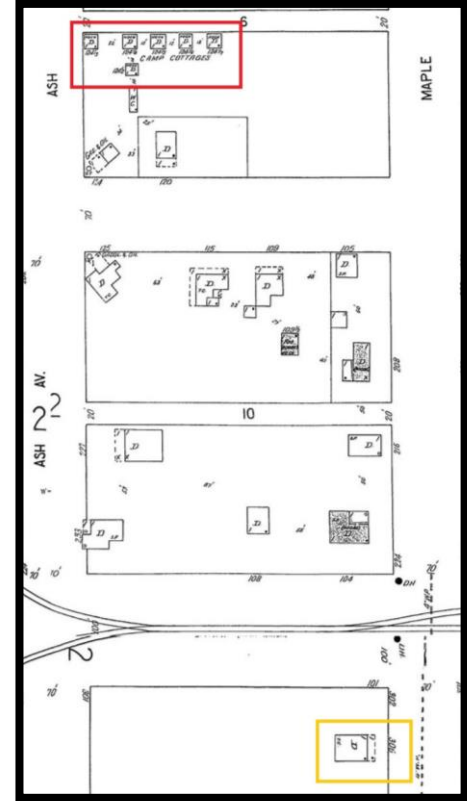


Mary Green's homestead in 1911, now approximately 20 acres (west of modern intersection of Warner and Rural Road). The original claim encompassed 160 acres, or the entire southeast quarter of Section 15, Township 1 South, Range 4 East.

Thomas Lane (for Maggie & Theodore Thomas)



- African American pioneer family (Phoenix in the 1890s, and then moved to Tempe in 1906)
- Theodore was a local business owner (purchased the barbershop at 312 S. Mill Ave in 1906) and possibly a veteran Buffalo Soldier
- Was a pitcher for a baseball team of “colored” barbers
- The family rented housing to African American ASU students due to the campus housing discrimination
- Promoted early Juneteenth Celebrations near Tucson (in 1908, and likely other years as well)
- Involved in church groups and many other community activities



Thomas Family properties
on Maple & Ash

Ragsdale Street (Lincoln Ragsdale)



- Arizona African American businessman
- Tuskegee Airman Veteran (a corps of black military pilots on World War 2)
- Civil rights activist who was a force behind education and housing desegregation in the Phoenix Area
- Was elected to the Greater Phoenix Council for Civil Unity Board of directors
- ASU Alumnus and instrumental in bringing Dr. Martin Luther King Jr. to campus in 1964
- *“You can accept, rebel, or excel.”*



Civil rights activist and ASU alumnus Lincoln Ragsdale hands University President John Schwada a check for over \$125,000 for the 1971 Annual Alumni Fund.



Parque de Sotelo-Soza

Soza

- Multi-generational Latino pioneer family – original family members were Juan Soza and Jesus Maria Sotelo Soza, homestead was near modern day Hudson Park
- Instrumental in agriculture and canal construction of the Roosevelt Dam
- Juan was an influential leader in the Hispanic community
- Juan served as a Deputy Sheriff to Sheriff Carl Hayden



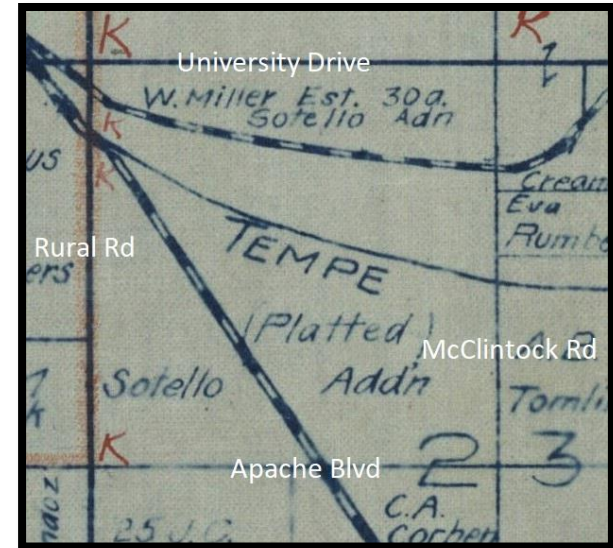
Juan Soza (seated on right) and family at their home near the northeast corner of Rural Road and Apache Boulevard

Parque de Sotelo-Soza



● Sotelo

- Latina pioneer Manuela Sotelo, known as the “Mexican Mother of Tempe”
- Manuela Sotelo moved to Tempe with nine children after deaths of her pioneer husband and two sons in 1871
- Owned 160 ranch, near the Tempe Creamery on 8th St.
- Land originally purchased by husband Tiburcio Sotelo in 1871
- Manuela Sotelo was a tough frontierswoman, well-respected in Tempe

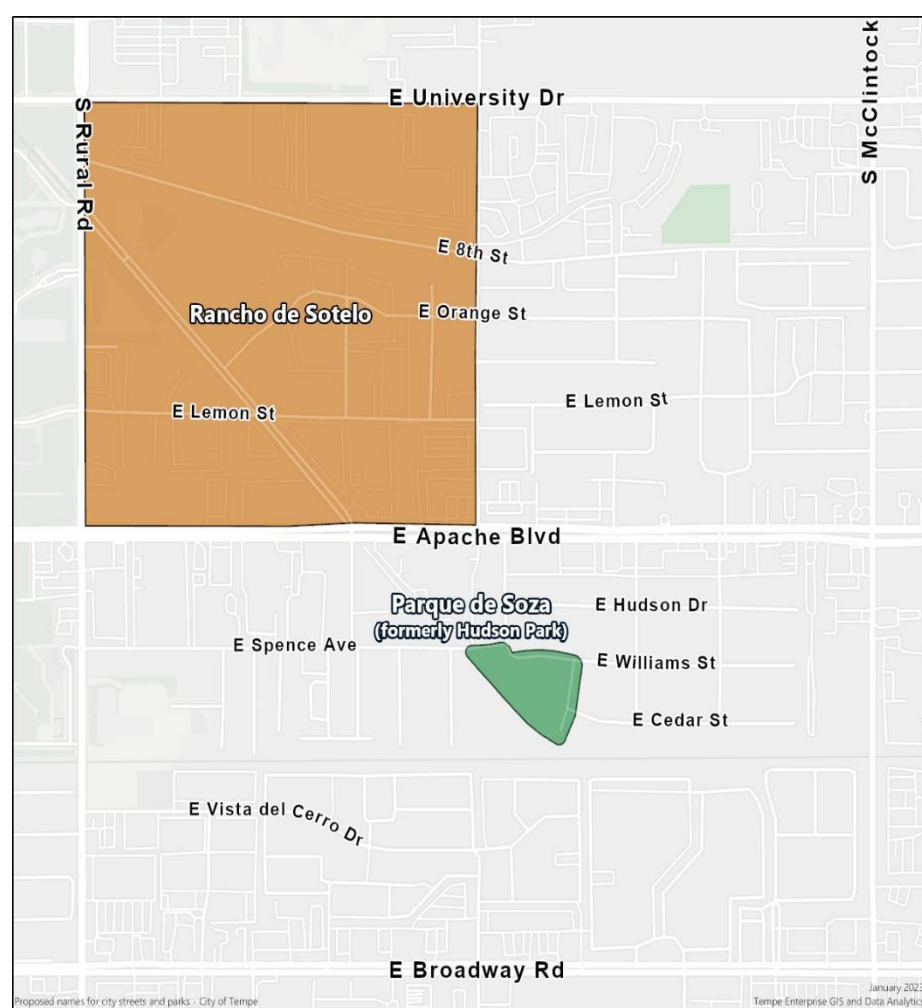


Manuela Sotelo's 160 ranch in 1911 (southeast corner of modern intersection of University Dr. and Rural Rd.).

Possible Alternative for Parque de Sotelo-Soza



- Proposed Option
- Discussions with Ty Lee, descendent of Sotelo's and Soza's
- Instead of Parque de Sotelo-Soza → Parque de Soza, and
- Rancho de Sotelo – Special Recognition Area
 - Original 160-acre Sotelo Ranch
 - Recognize with signage



Four Additional Names for Future Consideration



● Hohokemel

- O’Odham word for “butterfly”

● San Pablo

- Latino community established during pioneer days of Tempe. After ASU used eminent domain-style property takeover in the late 1950s, many San Pablo residents relocated to Victory Acres and nearby Tempe neighborhoods.

● Okemah

- Neighboring Black farmworker community established in the 1920s (associated with the Bartlet-Heard Ranch). As longstanding exclusionary policies and practices in Tempe began to crumble between the 1950s and 1970s, many African American families from Okemah pushed to buy homes in Tempe.

● Obregon (for Pedro “Pete” Obregon)

- Latino Tempe Pioneer and farmer who worked at Hayden Flour Mill. He was also a Civil Rights advocate and was known as a humanitarian by the community.

Next Steps



- Present to Development Review Commission
- Bring Resolution to City Council and Set “Effective Date”
- Reimbursement Process and Budget
- Communications to Residents (website and letters)
- Coordination with City Departments (Municipal Utilities, Public Safety, Engineering & Transportation, and Community Services)
- Coordination with External Groups (Post Office, Google, etc.)
- Park and Street Re-opening events
- For more information www.tempe.gov/renaming

Questions?

Next Steps

Per Tempe City Code **Sec. 25-45. - Changing, renaming or naming existing streets (Code 1967, § 8-8.8; Ord. No. 2006.01, 1-5-06)** staff will present at the February 14th, 2023 Development Review Commission to receive their recommendation. After, a resolution will be brought to a Regular City Council Meeting, most likely the March 2nd, 2023 meeting. The resolution will then also set an “Effective Date” for when the Streets and Parks will officially be renamed. As of right now, a realistic date would be July or August 1st, 2023.

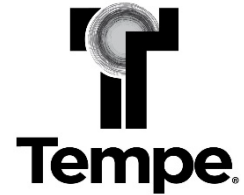
The reimbursement process for impacted residents is still being formalized. There are 173 impacted residents who live on the three streets to be renamed (we have rounded up to 175 for our calculations), and no impacted businesses. Residents will have a \$100 cap for expenses they can claim a reimbursement for, and of course there will be exceptions for unforeseen circumstances. The main costs we foresee people requesting reimbursement for would be a new Drivers License, which costs \$12. Other costs may include, checks, business cards, etc. Residents will be able to print and send in a mail-in form or fill in a form on the website. The website will also indicate information on what the city will handle on our end, (i.e. changing their addresses for utility bills), what residents will have to take care of, and items they may need to request reimbursement for. Since 175 residents are impacted by these street name changes, the estimated max budgetary impact would be \$17,500, even though we do not foresee that being the actual expense for the City. For example, the City of Phoenix had 150 property owners affected during their renaming process, but only 10% of impacted residents submitted a request for reimbursement, totaling roughly \$2,000. Residents will have one year from the set effective date to submit reimbursement costs to the City.

Communications will be sent to the impacted residents surrounding the parks and the streets regarding the name changes. Additionally, a certified letter will be sent to the 175 impacted residents due to the street changes that outline the reimbursement process and the Tempe 311 number to call in case they have questions or want to be talked through the process. The staff liaison’s contact information, Madalaine McConville, will also be included on the letter for additional questions.

Coordination with city departments has already started. Staff liaison Madalaine McConville has been working with Stephanie Dietrich who is helping with the data related issues, such as municipal utilities, public safety, etc. She has also helped with coordination with external groups such as the Post Office and data sources like Google. There have been meetings with Engineering and Transportation, Community Services, Community Development departments to keep them updated and gain clarity on the timelines and budgetary impacts. The budgetary impacts to the city include; new street and park signs, honorary plaques to showcase the new names and information on the people, and reimbursement costs for residents.

Once the new signs are placed, there are plans to have re-opening events honoring the new street and parks names. Updates will be placed on the webpage: www.tempe.gov/renaming

Work Study Session Issue Review Session Future Agenda Items



February 23, 2023

1. Introduction of the Five-Year Capital Improvements Program Project Requests
2. Long-Range Financial Forecast Update
3. 2023 Tribal Community Gaming Grant Proposals
4. Downtown Tempe Refresh Update (Mill Avenue and Fifth Street Streetscape Projects)

March 9, 2023

1. Green Codes and Standards – *Note: this includes updates on Solar Ready Code, EV Ready Code, IGCC, and Resilient Tempe Master Plan*
2. Community Health and Human Services Annual Impact Report
3. Community Development Block Grant (CDBG), HOME Investment Partnership, HOME ARPA and Emergency Solutions Grant (ESG) Fiscal Year 2023/24 Planning
4. Tempe Landlord Engagement

March 23, 2023

1. Initial Recommended Five-Year Capital Improvements Program and Acceleration Strategies
2. Landscape Maintenance on City Properties and Rights-of-Way

April 27, 2023

1. Initial Recommended Five-Year Capital Improvements Program Follow-up (*if necessary*) and Fiscal Year 2023-24 Budget Review Session and Acceleration Strategies
2. Human Service Impact Report Fiscal Year 2021-2022
3. Parks and Recreation Equity Study
4. General Plan 2050 – Update and Draft Plan
5. Proposed Ordinance to Regulate the Sale of Tobacco through a Tobacco Sellers License within the City of Tempe

May 11, 2023

1. Tempe Community Council (TCC) Agency Review Recommendations Fiscal Year 2023-2024
2. Mayor's Youth Advisory Commission, Youth Town Hall Annual Update
3. Tempe Tourism Update
4. Fiscal Year 2023-24 Budget Review Session Follow-up (*if necessary*)
5. Update on Boards and Commissions Implementation Plan

June 8, 2023

June 22, 2023

Past City Council Weekly Information Packets (previously referred to as “Friday Packet”) are posted online at:
[City Council Weekly Information Packet](#)

NOTES:

- “Flu, RSV, COVID-19 Communication to the Community” memo was distributed in the [December 9, 2022 packet](#)
- Financial Incentives to Attract and Retain City of Tempe Employees – a Confidential Memorandum regarding Tempe Compensation Practices was distributed to Mayor and Council on January 27, 2023

Future or Requested Presentations:

1. City Initiated Up-Zoning Process – Review Update
2. Update on Park Ranger/Lake Ranger Program